

Data Quality Control in the Process Massive Land Survey According to the LADM-COL

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Key words: Data Quality Control, LADM, Interlis, QGis.

SUMMARY

In the new model of Cadastral Management in Colombia the decentralization of the cadaster is sought at several levels. The first one is to enable territorial entities to provide services as a Cadastral Manager. The manager will be responsible for attending all the procedures related to training, conservation or update of the cadastral information of the assigned municipalities. The second level is to enable cadastral operators, which are those entities that will be in charge of carrying out the information gathering in the field in a massive way and deliver it to the manager for validation, acceptance and formalization of the data.

The National Land Agency ANT, is the highest authority of the nation's land and is the entity responsible for carrying out activities for the allocation of rights and the regularization of different land tenure situations in the rural sector. In 2017, through Decree Law 902, the role of cadastral manager was assigned.

In this context, the ANT and USAID have developed a pilot project in the municipality of Ovejas - Sucre, where the intervention was carried out using the massive field data surveying methodology, in accordance with the technical product specifications defined by the cadastral authority.

In the process of consolidating the information, USAID delivered the structured information according to the LADM_COL model (version 2.2.1) in the INTERLIS * exchange format: xtf, the project assumed the challenge of being the first pilot to consolidate information in this format under the definitions made by the IGAC and the SNR. The delivery of the information in interlis format (*.xtf) and according to the LADM_COL (*.ili) model by the operator also implies a challenge for the institutions in the articulation of the information and the optimization of the processes of revision, verification and validation of the information delivered.

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1. INTRODUCTION

A Land Administration System is a set of norms, standards, tools, processes and actors. According to this, to adopt a data model for land administration in Colombia will require institutional efforts to improve the value chain of the data managed by each entity. Additionally it should ensure the interoperability of the data with other institutions that are part of this model and consider the citizens as the end users of the information, since the vision of an efficient land administration system puts the citizen in a central role, and therefore, tries to improve the processes that impact on the citizen.

Older models of land management and land surveying are inadequate to meet the needs of a modern and sustainable society (Williamson, 2009). The paradigm of land administration focuses on providing tools to decision makers with the objective of the sustainable development (Williamson, 2009). This is one of the pillars of the transformation processes and vision of territorial approach that seeks, among other objectives, the integrated rural development.

The implementation of the new public policy of multipurpose cadaster, implies major challenges for entities that are part of the management of territorial objects. Among these challenges, we can find the redefinition and adjustment of the technological components such as information systems, that enable the information management, through the adaptation of the software components, hardware and communication networks to make them more efficient and to allow the exchange of information and the data publication based on the new strategic framework defined in the Land Administration Model.

The IGAC with the support of the Swiss Cooperation Project “Modernizing Land Administration in Colombia”, financed through the State Secretary for Economic Affairs (SECO), has been working on the definition of a quality control scheme over the information, under the principles of efficiency and effectiveness. For this it is necessary to have technological tools that optimize the automated validation of data conforming to the LADM-COL model.

One of the main advantages of having LADM-COL modeled in format (*.ili) and that the data delivered by USAID is in format (*.xtf) is that it allowed to execute the validation of data in bulk at the semantic level and to apply business rules to be able to perform the quality control of the data delivered by the operator to ensure the compliance with the technical product specifications defined by the multipurpose cadaster.

The review of large data sets of information against the LADM model using INTERLIS and tools that allow the automation of the process is a great advance in the implementation of the multipurpose cadaster policy context.

Therefore, and in accordance with the agreement between the ANT and the IGAC, which aims to “combine institutional, technical, technological, human, logistic and financial efforts between the IGAC and the ANT, with the purpose of advancing the process of validation, approval and registration of the cadastral information, resulting from the land field surveying, in the cadastral database, within the framework of the implementation of the route of the OSP¹ plans in the municipalities or areas targeted by the ANT ”.

2. METHODOLOGY FOR QUALITY CONTROL

According to the general purpose of the Multipurpose Cadaster V.2.1.1 which its main objective is the cadastral update, under the national land field survey and the contrast of the physical reality with the legal one, it is necessary and fundamental to define which These are the current legal situations at the national level, especially the informality that is currently in the municipality of Ovejas, which will be the pilot intervention territory.

The process of validation of compliance with the technical specifications of the product from the technological component, although it focuses specifically on certain annexes, is transversal in the process of quality control for the validation of the information corresponding to the other components, so that the data set validation process has several validation activities, as shown in Figure 1 below three main processes are performed. A first process of consistency in loading the information in relation to the delivery format and the location in the requested folder structure

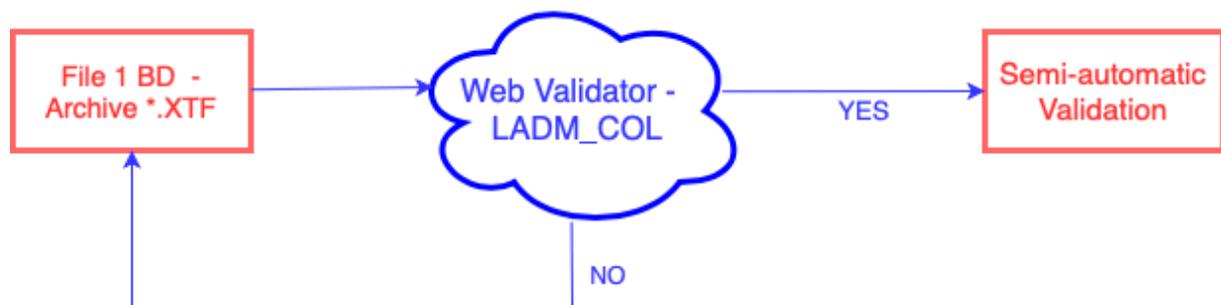


Figure 1. Validation Process

A second process corresponds to the application of a web validator on the data set, where the consistency of the information in relation to the semantics defined in the LADM_COL model is mainly validated and some logical validators are applied in relation to the codependency of variables and consistency of the information and finally a third validator that is carried out from

¹ Social Ordering of Property

the technological component is semi-automated because it is an assisted validator in which the validation of the topological rules on the data set of the intervention area is carried out and in the same way perform topological validations between deliveries.

As part of the validation process of the technological component in the information delivery scheme, a folder was created in the delivery structure called BD, which seeks that the information that is delivered by the operator is housed there. At this point, it is the operator who is responsible for ensuring the quality of the information and it is he who must guarantee the loading of the database in accordance with the LADM_COL model and in the exchange format defined for the XTF multipurpose cadaster pilots.

Figure 2 review shows in detail the activities proposed to be carried out as part of the quality control process and that will be supported by the technological component, complying with the process of reviewing the information that is delivered by an operator and the return flow when the data does not comply or acceptance when the information delivered complies with the defined quality control.

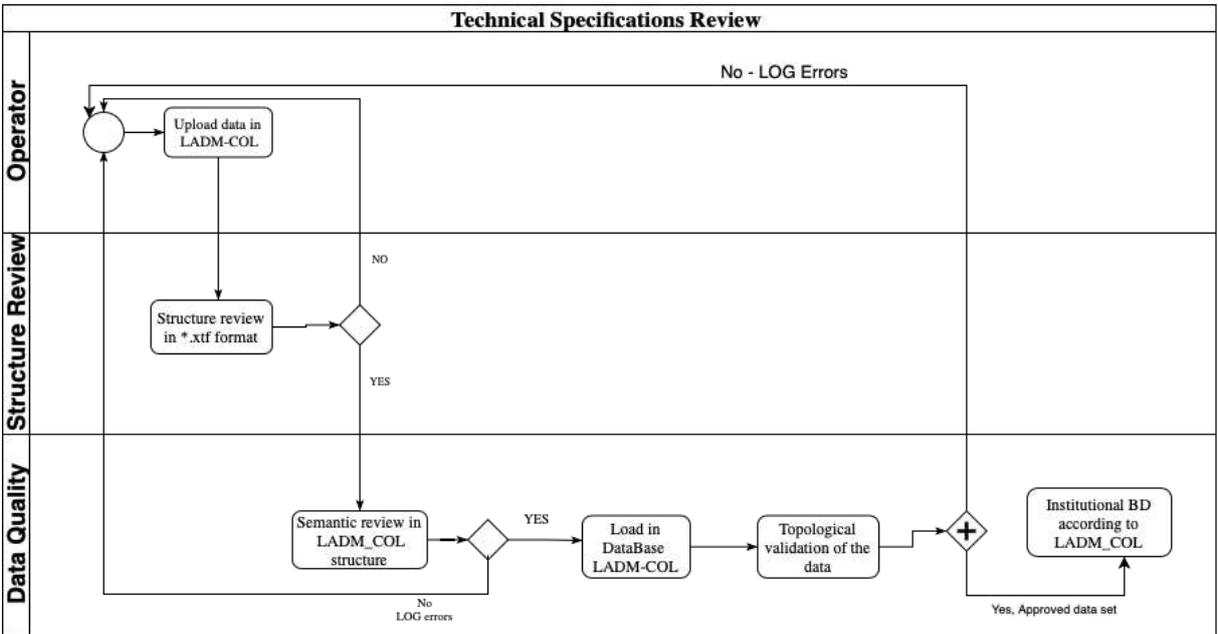


Figure 2. Workflow for quality control

2.1 Upload delivery to FTP

The activity of loading the information by the operator is carried out in accordance with the model structure LADM-COL in its version 2.2.1 and in *.xtf format, once the confirmation email of the load is received, the IGAC starts the download of the information that is stored in

the FTP and that will be the set of folders and files on which the quality control process will be carried out by the institutions.

2.2 Review structure and format (XTF) of delivery.

This activity includes two fundamental tasks in the framework of product quality control. A first review is that the information delivered by the operator and downloaded from the FTP are consistent and is loaded in the folder designated for loading the information from the database and the second control is that the requested delivery format is met, which as defined corresponds to the XTF format; In the methodology initially proposed if either of these two controls fails, the delivery is returned to the operator, to correct the findings found.

2.3 Systematized review Validator (ilvalidator).

As part of the process of the new vision of the multipurpose cadaster and the massive information gathering scheme, efforts are made to generate mechanisms that allow automation to be carried out in the validation of large volumes of information delivered by each of the operators, which is why that the IGAC has been working with the support of the Swiss cooperation project in the generation of a series of tools that will allow the institutions to carry out a first review process on the information delivered and once it complies with the technical specifications of the product, the thematic validation of the information.

At this point in the process chain of the review on compliance with the technical specifications, it relies on the review of the logical consistency of the data and the semantic validation of the information in accordance with the LADM_COL model.

3. RESULTS IN THE DATA QUALITY CONTROL IN OVEJAS – SUCRE MUNICIPALITY

Delivery by the information operator according to the LADM-COL model

For the delivery of the information, initially, a migration of the data from the operator to the model had to be made, because the same used its own model for the capture of the information. For this activity we used the plugin for QGIS version 3, LADM-COL Assistant, this tool allows you to migrate data massively through intermediate structures (alphanumeric information), and through FileGDB (geographic information).

In the case of the intermediate structure, an excel file was used with all the information consolidated by the operator that contained the property, rights, administrative and interested data, this structure was previously defined to automate the process and allowed to migrate the data Alphanumeric automatically, on the other hand the information was also migrated from postgresQL of the information collected in property records and appraisals. In the case of the information of the FileGDB, the tool used to manage ETL (Extract, Transform and Load) was

used to pass the information of points of boundaries, boundaries, land, buildings and construction units.

Once these two sets of data were migrated, integration was made through the property codes generated by the operator.

The results of the migration were as follows:

Class	Quantity
Parcel	6343
Property chips	6343
Land	6190
Constructions	9762
Constructions Unit	9762
Boundaries	20850
Boundary points	52686
Lifting points	20868
Rights	6343
Interested	5116
Groups of interested parties	387
Construction appraisals	8086

Figure 3 shows the migrated geographic information:

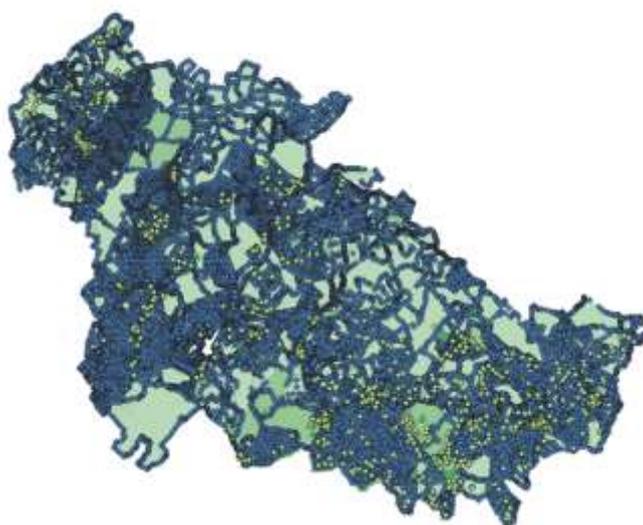


Figure 3. Information Municipality of Ovejas in the model LADM-COL

In total, 32 quality rules were validated, which subsequently yielded results in the geographical issue through some topological inconsistencies, as well as logic in the alphanumeric information, in figure 6 a result of validation execution is observed:



Figure 6. Quality Rule Validation Report

This report generates the result of the defined rule as well as the execution time in the review of each one, this allows future scaling to determine or prioritize the verifications on the information delivered. In the case of geographical information, something like the following can be observed (see figure 7):



Figure 7. Result Border validation

In this case, there is an overlapping of boundaries, which are given because there is a matrix (previous) property a series of properties by which it was divided, this allows to partially identify the informality present in the area, likewise, if the land polygons are reviewed, this detail can be seen more clearly (see figure 8):



Figure 8. Result Land Validation

These details allow to identify not only possible topological errors but also administrative actions to which the IGAC must enter to update its cadastral information, in this case you can identify informal properties and how they should be created within the cadastral base in force within the national cadastral system . Details can also be found as constructions that belong to two properties at the same time, in many cases these correspond to shared bathrooms between the properties (see Figure 9):

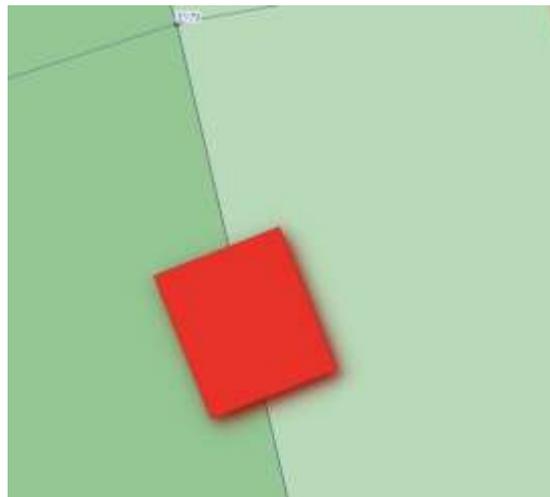


Figure 9. Result Construction and land validation

The results of the project generate a series of lessons learned in the framework of the development of the social ordering route. They also show opportunities for improvement in the definition of the technical specifications of the product consigned in the conceptualization document of the multipurpose cadaster.

Likewise, based on the results obtained from the pilots, the advantages of the implementation of the massive property sweep as a transversal element within the social ordering route in its implementation phase and its articulation with the public multipurpose cadaster policy can be deduced.

Within the framework of the objectives proposed by the ANT and USAID for the definition of strategic institutional lines in the process of expansion and territorial intervention, the pilot developed in sheep generates an added value based on the analysis of the efficiency and effectiveness of the implementation of the route. In relation to the objectives from the edge of the public policy of the multipurpose cadaster, it is very important to be able to have data of the properties in compliance with standards defined or adopted in the consolidation stage.

Figure 5 shows an outline of the Colombian profile of the LADM_COL standard defined for LA_Point classes and their generalizations and their dependence on LA_BoundaryFaceString. In the national profile, particular classes are generated in order to define the points that are part of boundary lines and those that are part of buildings. One of the challenges faced by the operator of the pilot project was to be able to comply with the technical specifications of the product defined by the IGAC and the SNR, especially the one related to the standardized delivery of information according to LADM_COL.

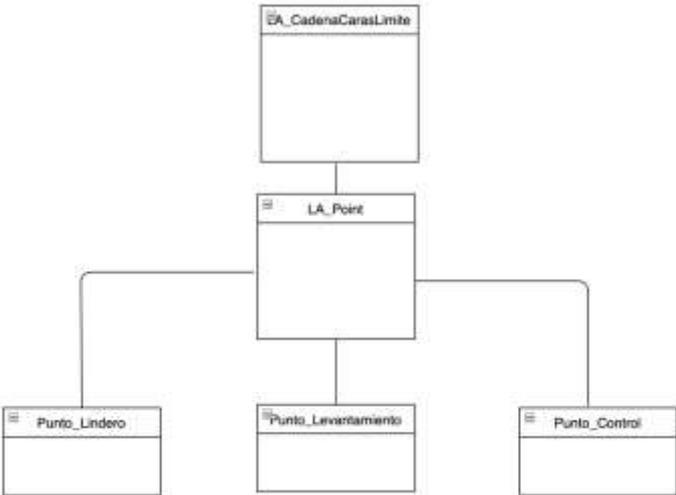


Figure 10. Class LA_Point in the model LADM_COL

In the process of data collection by USAID for the delivery to the institutions, at the request of the ANT and USAID, the project of modernization in the land administration of the Swiss cooperation provided technical support for the transfer of knowledge and preparation of the

data according to the model through the use of technological tools developed within the framework of said project.

An example of the analyzes that which the compliance of the technical specifications of the product by the sheep pilot project has led to is the definition of a product delivery structure by area of intervention. This is shown in Figure 6 and it guarantees institutions the reception of the information resulting from the sweep in a standardized manner and that of a line to the operators on the delivery structure of each product defined for the multipurpose cadaster and the ordering route.

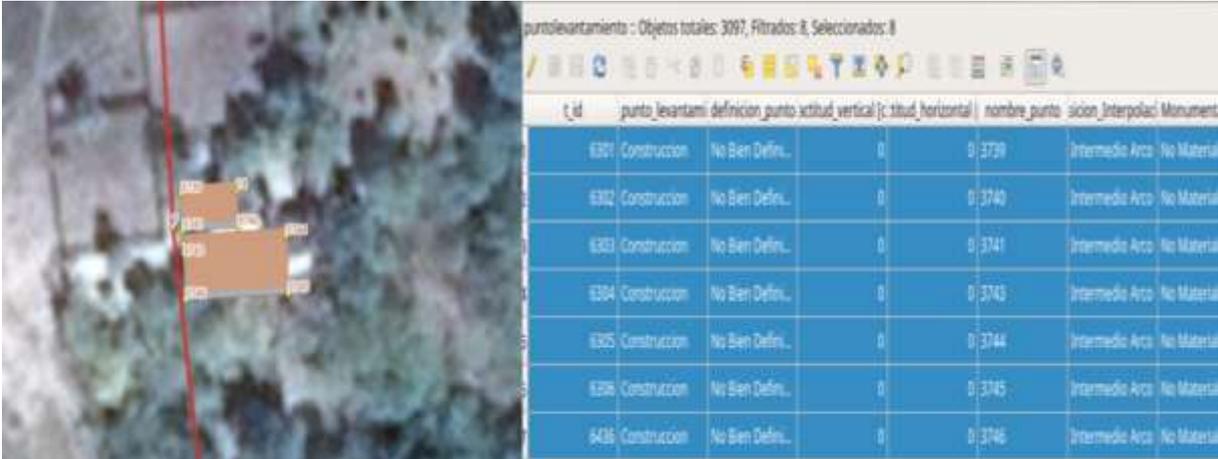


Figure 11. Constructions and data according to the model LADM_COL

Figure 7 shows the boundary points, the point of construction point_construction and its relationship from the generation of line and polygon type geometries, this spatial information complies with what is defined in the LADM_COL model and one of the main advantages is that it is associated with all the alphanumeric information that describes the property and its relationship with the parties through the rights, restrictions and responsibilities.



Figure 12. Constructions associated with the terrain according to the model LADM_COL

4. INSTITUTIONAL CHALLENGES

Achieving that the route is articulated with the public policy of multipurpose cadaster and with the massive property sweep in the implementation phase has been very valuable in the institutional vision of the new model by offer. The pilot developed by ANT and USAID in the municipality of Ovejas, Sucre, has shown the great advantage of collecting data in a massive way in the territory and being able to characterize an area of intervention in an integral way, but as a result of this exercise, it is also They show a series of institutional challenges that need to be resolved in order to respond to territorial needs and achieve the expected results within the framework of the formalization and allocation of rights, under the logic of an inter-institutional value chain.

The challenges that the agency has in the short term to consolidate the service model by offer are:

- Maturation of the mass care process
- Achieve the integration of ANT, IGAC and SNR institutions at the local level
- Consolidate Information Systems

Maturing of the mass attention process, this component requires a series of normative and institutional adjustments, which allow the mission areas of the ANT to orient the processes based on a massive intervention of the territory, this is a very important point in terms of optimize the results of the massive property sweep and make use of the information collected in this process.

The integration of ANT, IGAC and SNR institutions at the local level, it is very important to achieve the institutional presence within the framework of the execution of activities of the massive property sweep, since it allows to make an assurance of the quality from the moment of the data capture and allows operators to resolve doubts or problems that arise in the operation in the field, in the same way when the local institutional participation is made permanently generates a higher level of confidence in the processes developed by the operator.

Information systems that allow and guarantee the quality of the data value chain, to systematize the assurance and quality control processes in a massive way, guaranteeing to the institutions that the validations, both at alphanumeric and spatial level, are supported by automatically, additionally generate applications that allow thematic quality control processes on the information in an assisted manner. One of the main challenges to this component is to be able to achieve that territorial information can be integrated and available at different levels of information.

CONCLUSIONS

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The tools developed for the data management and data validation against LADM, facilitated the revision of the information of the multi-purpose cadastral intervention in the municipality of Ovejas – Sucre. The time used in the review and validation of cadastral data were reduced.

In Colombia, cadastral information has been traditionally reviewed in formats such as Geodatabase, Shapefile and tables that are easy to manipulate, but with the implementation of the LADM and Interlis, that standardization and validation was solved, given that the data is backed up in a database that maintains the semantic of the LADM.

Users in charge of the data review can access all cadastral data by accessing a single database, which contains the relationship of ownership between a plot (administrative unite) and a person (party).

The developed methodology for data review is useful for the implementation of the multi-purpose cadaster in Colombia because from the beginning the operator must structure their data according to the LADM and during the quality process, the information is reviewed in this model, and once it is approved, it is incorporated into the LADM institutional database.

During the validation process, the topological errors were almost entirely corrected, which allowed the identification of specific cases that were not necessarily errors themselves, but specific cases that despite being indicated as an error, should be corrected in a different way by the IGAC later, what reduced processes and time

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BIOGRAPHICAL NOTES

Andrés P. Guarín López is a cadastral engineer and geodesist, with a master in information sciences and communications from the Universidad Distrital Francisco Jose de Caldas. During his professional occupation, he has been the technical leader for implementing several GIS projects, from analysis, design, and development to the implementation stage. He was engaged in drafting the conceptual design of the new Multipurpose Cadastre of Colombia and is currently working a consultant for the institution's Land Information Management.

Oscar Ernesto Zarama is a cadastral engineer and geodesist, with a specialization in appraisals from the Universidad Distrital Francisco Jose de Caldas. During his professional occupation, he has worked on a project on land regularization. He currently works at the Agustín Codazzi Geographical Institute in the implementation of the Land Administration Domain Model and the new cadastre model in Colombia.

Sergio A. Ramírez Navarro is a technologist in surveying, surveying engineer and master's candidate in information and communications sciences - emphasis on geomatics from the Universidad Distrital Francisco José de Caldas, specialist in project management Universidad Piloto de Colombia, more than 11 years of experience in projects of Surveying, Geodesy, Cadastre, Cartography, LiDAR, among others. He is part of the technical team of the Implementation Agency BSF Swissphoto - Incige in the project "Modernization of Land Administration in Colombia" participating in the conceptualization of the LADM-COL model through the use of INTERLIS, also in the development of the plugin Assistant LADM-COL for QGIS, among others.

Leonardo Cardona. Cadastral Engineer and Geodesist, Specialist in Spatial Analysis and Master's Candidate in Information Sciences and Communications. He has participated in the development and start-up of technological projects in public companies and private for more than 8 years, working for entities such as the Ministry of Agriculture and Rural Development,

Department National Administrative Office of Statistics, Colombian Geological Survey. He is currently serving as a consultant technology of the SwissTierras project Colombia, funded by SECO (Cooperation Swiss). Providing support in the definition and development of technological tools for the management of cadastre data multipurpose under the LADM-COL model.

Daniel Casalprim. Specialist in Project Management of Map Production, Land Tenure and Property Rights projects, he has led Technical Teams and the implementation of innovative production structures in these areas during more than 15 years in Latin America, Africa and Europe, with different funding agencies. He has managed map production projects for governmental agencies in South America, led a fiscal cadaster project in Cameroon and a land delimitation project in Ecuador (Programa Sigtierras). He has also been involved in the LIFT project in Ethiopia (DAI) through the evaluation of the Rural Land Administration System, funded by DFID. Currently he is leading the technical team involved in the Proyecto de Modernización de la Administración de Tierras in Colombia, funded by SECO (Swiss Cooperation).

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